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Message Text

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ORIGIN EUR-25

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TO USMISSION NATO
INFO USNMR SHAPE
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USLOSACLANT

S E C R E T STATE 222679

E.O. 11652: GDS
TAGS: MCAP, NATO
SUBJECT: EWG REPORT ON BASIC ISSUES OF DEFENSE PLANNING

REF: A. USNATO 5164
B. USNATO 5193
C. USNATO 5235
D. USNATO 5100
E. STATE 212604
F. STATE 204111
G. USNATO 4948
H. USNATO 5277

1. AT NOVEMBER 13 MEETING OF EWG YOU SHOULD ATTEMPT TO HAVE REF A, AS REVISED BY REF B, CHANGED AS FOLLOWS:

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A. PARA 10, ADD QUOTE STATIONED OR DUAL-BASED IN PEACETIME UNQUOTE BETWEEN "ASSIGNED AIRCRAFT" AND "IN ACE."

B. PARA 11, DELETE "THOSE" AND INSERT IN ITS PLACE "NATIONAL AIRCRAFT (INCLUDING THOSE OVER AND ABOVE UNI EQUIPMENT (UE))"

C. PARA 13, INSERT BETWEEN "STUDY" AND "AND IN PARTICULAR" QUOTE WHICH SHOULD BE UNDERTAKEN URGENTLY

WITH A VIEW TOWARDS PRODUCING A COMPREHENSIVE PLAN UNQUOTE. WE DO NOT WISH TO DELAY-BY-STUDY A COMMITMENT TO BUILD ANOTHER SIGNIFICANT INCREMENT OF SHELTERS.

D. PARA 13A, INSERT BETWEEN "FURTHER" AND "ANALYSIS" QUOTE DEFINITION OF THE NUMBER OF AIRCRAFT STATIONED IN A POTENTIALLY HOSTILE ENVIRONMENT AND ADDITIONAL UNQUOTE. DELETE PERCENTAGE AND INSERT QUOTE NUMBER UNQUOTE.

E. SUBPARA 13B, CHANGE "DEPLOYMENT" TO "BEDDOWN"

F. PARA 15B IN ADDITION TO AMENDMENT CONTAINED IN REF B, INSERT BETWEEN "FUNDS" AND "SHOULD" QTE OR ADDITIONAL EDIP FUNDS UNQTE. FYI: WE DO NOT WANT TO FORECLOSE AN ALTERNATIVE SOURCE OF FUNDS. END FYI. SUBSTITUTE "ASSIGNED/EARMARKED, IN PLACE OR DUAL BASED TACTICAL AIRCRAFT" IN PLACE OF "ASSIGNED/DUAL BASED" PROPOSED IN REF B.

G. PARA 15C, OF DRAFT: DELETE "ASSIGN A HIGHER PRIORITY THAN CURRENTLY AFFORDED TO" AND INSERT IN ITS PLACE "TO CONTINUE WITHOUT DELAY CURRENT PROGRAMS FOR". FYI: WE WISH TO EMPHASIZE SHELTERS AND DISPERSAL IN MAKING AIRCRAFT SURVIVABILITY RECOMMENDATIONS TO MINISTERS IN DECEMBER. END FYI.

H. PARA 20. INSERT BETWEEN "NATO" AND "ARMOR"

QTE PLANS FOR AN INCREASE IN UNQTE. DELETE "THEREFORE SATISFACOTRY" AND INSERT "PRESENTLY ACCEPTABLE PENDING FURTHER DEFINITION OF THE REQUIREMENTS."

I. PARA 26. DELETE LAST TWO SENTENCES AND INSERT EVIDENCE IS SUFFICIENTLY COMPLETE FOR NATIONS TO IMPLEMENT CONFIDENTLY CERTAIN MEASURES FOR IMPROVEMENTS. NONETHELESS THE DRG REQUIRES FURTHER GUIDANCE SO THAT

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ITS STUDIES IN THIS FIELD CAN BE CONTINUED AND THE RESULTS CAN BE INTRODUCED INTO SUBSEQUENT ASPECTS OF THE IMPROVMENT PROGRAM."

J. PARA 28, DELETE THIS PARAGRAPH AND SUBSTITUTE THE RECOMMENDATION TO MINISTERS YOU PRESENTED TO EWG (REF C). THE PROGRAM ENVISAGED TO CARRY OUT THE RECOMMENDATION IS AS DESCRIBED IN REF C.

K. PARA 41. PHRASE APPARENTLY OMITTED DESCRIBING TYPE OF MUNITIONS IN SHORT SUPPLY. INSERT BETWEEN

"IMPORTANT ITEMS" AND "WHEN" QTE AS IDENTIFIED BY THE MNC'S UNQTE AND INSERT AFTER "INCREASINGLY", QTE LESS IMPORTANT UNQTE

L. PARA 42A, DELETE ALL AFTER "BALANCED STOCK HOLDINGS" AND INSERT "FOR 30 DAYS AT COMBAT RATES"

M. RENUMBER PRESENT PARA 42F TO 42G AND INSERT NEW PARA 42F AS FOLLOWS: "THE ABOVE REVISION OF PLANNING FACTORS AND METHODOLOGIES (SUBPARAS B THRU E) SHOULD BE ACCOMPLISHED BY END-CY74 AND REVISED PLANNING FACTORS REVIEWED AND RATIFIED BY ALL MEMBER NATIONS BY MID-CY 75."

N. PARA 43E. CHANGE USNATO REVISION (REF B) TO READ "DEVELOP A HIGH CONFIDENCE ESTIMATE OF WARSAW PACT SUSTAINING CAPABILITY AS A BASIS FOR DEFINING AN INTERIM STOCK LEVEL OBJECTIVE WHICH WILL INSURE NATO'S CAPABILITY TO OUTLAST THE PACT AND ATTAIN THIS OBJECTIVE NOT LATER THAN END CY-77."

O. WE VIEW PRESENT PARA 43G AS UNNECESSARY AND

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RECOMMEND ITS DELETION IF EWG ACCEPTS NEW PARAGRAPH 43E. AGREEMENT ON ATTRITION RATES WOULD BE A NECESSARY ELEMENT OF DEFINING NEW STOCKPILE GOALS AND AGREED CONSUMPTION RATES.

P. WE ARE DISTURBED THAT PARA 44 FORECLOSES ANY PHASE II EFFORT UNTIL PHASE I IMPROVEMENT ISSUES ARE RESOLVED. RECOMMEND DELETION OF LAST TWO SENTENCES AND SUBSTITUTION OF: "IT APPEARS HOWEVER THAT THERE ARE VALUABLE MILITARY LESSONS TO BE LEARNED FROM A NATO STUDY OF THE RECENT WAR IN THE MIDDLE EAST. PERMREPS SHOULD ARRANGE FOR SUCH A STUDY SO AS TO RECOMMEND PHASE II TOPICS TO MINISTERS AT SPRING 1974 MINISTERIALS."

2. WE CONCUR WITH RECOMMENDATIONS CONTAINED IN PARA 45

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SUBJECT TO CHANGES RECOMMENDED ABOVE.

3. YOU SHOULD ATTEMPT TO INSERT INTO DRAFT REPORT OUR RECOMMENDATION TO REMOVE THE SPECIAL DISTRIBUTION CAVEAT FROM DPQ TABLE III.

4. IN ORDER TO RETAIN PRESENT FOCUS, DESIRE YOU NOT ADD AIR DEFENSE EXAMINATION AT THIS TIME. FYI: WE MAY RAISE THIS TOPIC AT THE DECEMBER MINISTERIAL. US IS UNDERTAKING A DETAILED STUDY OF AIR DEFENSE BALANCE AND NATO IMPROVEMENTS, BUT TIMING AND CONTENT OF STUDY RESULTS ARE UNCERTAIN. END FYI.

5. REGARDING ASSISTANCE REQUESTED REF D FOR SHAPE STUDY GROUP:

A. ON AIRCRAFT SHELTERS. FYI: WE WILL FORWARD SHELTERING JUSTIFICATION SEPTEL. WE EXPECT ALLIES TO RAISE WELL-KNOWN OBJECTIONS, INCLUDING QUESTIONING ANALYSIS. HENCE, SEPTEL WILL ALSO CONTAIN RECOMMENDED FALL BACK POSITIONS FOR LESS THAN 100 PERCENT SHELTERING BY REGIONAL AND COMMITMENT PRIORITIES. END FYI

B. ON ANTI-ARMOR. SEE REF E.

C. REGARDING WAR RESERVE STOCKS, THE US CANNOT MAKE RECOMMENDATIONS ON CRITICAL WAR STOCK ITEMS FOR

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REASONS OUTLINED IN REF F. WE ARE PREPARED TO ASSIST SHAPE WITH US ANALYSIS AND PLANNING METHODOLOGIES FOR WAR RESERVE MUNITIONS UPON NATO ACCEPTANCE OF US PROPOSAL IN REF G.

6. CONCUR WITH PROPOSAL, REF H, TO NOTE BY SILENCE PROCEDURE THE ASYG'S RECOMMENDATION THAT EWG TAKE INTO ACCOUNT THE DEFENSE RESEARCH GROUP REPORT ON ANTI-ARMOR.

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